

The logo for Bulloch County Schools, featuring the words "Bulloch", "County", and "Schools" stacked vertically in a white, serif font, centered within a solid blue square.

**Bulloch
County
Schools**

**Bulloch County Board of Education
Statesboro, Georgia**

**Annual Financial Report
Fiscal Year Ending June 30, 2017**

(Including Independent Auditor's Reports)

BULLOCH COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156

Atlanta, Georgia 30334-8400

GREG S. GRIFFIN
STATE AUDITOR
(404) 656-2174

February 22, 2018

The Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Bulloch County Board of Education

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bulloch County Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2017, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) *Statement No. 77, Tax Abatement Disclosures*, GASB *Statement No. 80, Blending Requirements for Certain Component Units*, and GASB *Statement No. 82, Pension Issues*. Our opinions are not modified with respect to these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages i through viii and pages 31 through 35 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and are not a required part of the basic financial statements. The *Schedule of*

Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 22, 2018 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor

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BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

INTRODUCTION

Our discussion and analysis of the Bulloch County Board of Education's (the School District) financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2017. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2017 are as follows:

- On the government-wide financial statements, the assets and deferred outflows of the School District exceeded liabilities and deferred inflows by \$100.6 million. Of this amount, \$15.7 million is available for spending at the School District's discretion.
- The School District had \$107.9 million in expenses relating to governmental activities; only \$68.7 million of these expenses are offset by program specific charges for services, grants and contributions. General revenues (primarily property and sales taxes) of \$43.6 million and net position were adequate to provide for these programs.
- As stated above, general revenues accounted for \$43.6 million, or 38.8%, of all revenues totaling \$112.4 million. Program specific revenues in the form of charges for services, grants and contributions accounted for the rest.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary funds statement provides information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others.

The fund financial statements reflect the School District's most significant funds. For fiscal year 2017, the general fund, capital projects fund, and debt service fund are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Government-Wide Statements

The government-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the School District's assets and liabilities. All of the current fiscal year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the School District's net position and how it has changed. Net position, the difference between the School District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, are one way to measure the School District's overall financial health or position. Over time, increases or decreases in net position are an indication of whether its financial health is improving or deteriorating. Changes may be the result of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District has one distinct type of activity:

- **Governmental Activities** – All of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service, student activity accounts and various others.

Fund Financial Statements

The School District's fund financial statements provide detailed information about the most significant funds, not the School District as a whole. Some funds are required by State law and some by bond requirements. The School District's major governmental funds are the general fund, the capital projects fund, and the debt service fund.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on the determination of financial position and change in financial position, not on income determination. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

Fiduciary Funds - The School District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal years 2017 and 2016.

Table 1
Net Position

	Governmental Activities		
	Fiscal Year 2017	Fiscal Year 2016	Net Change
ASSETS			
Cash and Cash Equivalents	\$ 21,000,118	\$ 25,690,931	\$ (4,690,813)
Accounts Receivable, Net			
Taxes	2,723,398	2,618,672	104,726
State Government	8,273,419	6,808,648	1,464,771
Federal Government	1,233,632	1,140,148	93,484
Other	58,684	74,013	(15,329)
Inventories	179,324	218,452	(39,128)
Capital Assets, Non-Depreciable	5,440,845	4,558,432	882,413
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>162,860,954</u>	<u>165,184,611</u>	<u>(2,323,657)</u>
Total Assets	<u>201,770,374</u>	<u>206,293,907</u>	<u>(4,523,533)</u>
Deferred Outflows of Resources			
Loss on Refunding of Debt	-	47,428	(47,428)
Related to Defined Benefit Pension Plans	<u>24,513,399</u>	<u>7,095,807</u>	<u>17,417,592</u>
Total Deferred Outflows of Resources	<u>24,513,399</u>	<u>7,143,235</u>	<u>17,370,164</u>
LIABILITIES			
Salaries and Benefits Payable	10,475,225	10,015,999	459,226
Interest Payable	120,767	192,534	(71,767)
Contracts Payable	35,700	32,106	3,594
Retainages Payable	109,744	30,102	79,642
Net Pension Liability	93,471,949	67,526,388	25,945,561
Long-Term Liabilities			
Due Within One Year	10,630,208	11,785,145	(1,154,937)
Due in More Than One Year	<u>9,105,208</u>	<u>19,735,415</u>	<u>(10,630,207)</u>
Total Liabilities	<u>123,948,801</u>	<u>109,317,689</u>	<u>14,631,112</u>
Deferred Inflows of Resources			
Related to Defined Benefits Pension Plan	<u>1,760,955</u>	<u>8,018,958</u>	<u>(6,258,003)</u>
NET POSITION			
Net Investment in Capital Assets	149,414,470	142,851,255	6,563,215
Restricted for			
Continuation of Federal Programs	453,154	792,629	(339,475)
Debt Service	4,780,710	4,801,835	(21,125)
Capital Projects	901,579	890,107	11,472
Continuation of State Programs	2,362	362	2,000
Unrestricted (Deficit)	<u>(54,978,258)</u>	<u>(53,235,693)</u>	<u>(1,742,565)</u>
Total Net Position	<u>\$ 100,574,017</u>	<u>\$ 96,100,495</u>	<u>\$ 4,473,522</u>

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Table 2 shows the changes in net position for fiscal years ending June 30, 2017 and June 30, 2016.

Table 2
Change in Net Position

	Governmental Activities		
	Fiscal Year 2017	Fiscal Year 2016	Net Change
Revenues			
Program Revenues:			
Charges for Services	\$ 1,999,363	\$ 2,140,078	\$ (140,715)
Operating Grants and Contributions	65,434,513	60,132,585	5,301,928
Capital Grants and Contributions	1,315,243	491,106	824,137
Total Program Revenues	<u>68,749,119</u>	<u>62,763,769</u>	<u>5,985,350</u>
General Revenues:			
Taxes			
Property Taxes			
For Maintenance and Operations	19,150,059	18,974,992	175,067
For Debt Services	1,232,379	1,230,258	2,121
Intangible Recording Tax	450,675	333,420	117,255
Sales Taxes			
Local Option Sales Taxes	10,570,201	10,266,941	303,260
Special Purpose Local Option Sales Tax			
For Debt Services	10,571,306	10,264,965	306,341
Grants and Contributions not Restricted to Specific Prog.	778,320	-	778,320
Investment Earnings	905,927	892,953	12,974
Miscellaneous	(113,704)	832,059	(945,763)
Special Item			
Gain (Loss) on Disposal of Capital Assets	96,507	20,746	75,761
Total General Revenues and Special Item	<u>43,641,670</u>	<u>42,816,334</u>	<u>825,336</u>
Total Revenues	<u>112,390,789</u>	<u>105,580,103</u>	<u>6,810,686</u>
Program Expenses:			
Instruction	68,079,334	61,387,206	6,692,128
Support Services			
Pupil Services	4,827,696	4,101,297	726,399
Improvement of Instructional Services	2,682,679	2,757,121	(74,442)
Educational Media Services	1,471,958	1,342,331	129,627
General Administration	441,584	457,043	(15,459)
School Administration	6,690,631	5,529,971	1,160,660
Business Administration	870,298	783,213	87,085
Maintenance and Operation of Plant	7,724,488	7,171,842	552,646
Student Transportation Services	6,743,375	6,030,036	713,339
Central Support Services	1,197,103	1,607,897	(410,794)
Other Support Services	378,375	562,816	(184,441)
Operations of Non-Instructional Services			
Food Services	6,101,196	5,780,033	321,163
Interest on Short-Term and Long-Term Debt	708,550	1,063,214	(354,664)
Total Expenses	<u>107,917,267</u>	<u>98,574,020</u>	<u>9,343,247</u>
Increase in Net Position	4,473,522	7,006,083	(2,532,561)
Net Position - Beginning of the Year	<u>96,100,495</u>	<u>89,094,412</u>	<u>7,006,083</u>
Net Position - Ending of the Year	<u>\$ 100,574,017</u>	<u>\$ 96,100,495</u>	<u>\$ 4,473,522</u>

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity.

**Table 3
Governmental Activities**

	Total Cost of Services	Net Cost of Services
	Fiscal Year 2017	Fiscal Year 2017
Instruction	\$ 68,079,334	\$ 18,393,929
Support Services:		
Pupil Services	4,827,696	3,550,133
Improvement of Instructional Services	2,682,679	1,360,016
Educational Media Services	1,471,958	190,580
General Administration	441,584	(1,168,511)
School Administration	6,690,631	4,105,504
Business Administration	870,298	869,577
Maintenance and Operation of Plant	7,724,488	4,557,473
Student Transportation Services	6,743,375	5,208,647
Central Support Services	1,197,103	1,178,124
Other Support Services	378,375	294,056
Operations of Non-Instructional Services:		
Food Services	6,101,196	333,734
Interest on Short-Term and Long-Term Debt	708,550	294,886
Total Expenses	\$ 107,917,267	\$ 39,168,148

Although program revenues make up a majority of the funding, the School District is still dependent upon tax revenues for governmental activities. For 2017, 36% of expenses were supplemented by taxes and other general revenues.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues and other financing sources of \$111.6 million and total expenditures and other financing uses of \$116.2 million. The excess of expenditures over revenues was intended at the direction of the Board to pass a budget where budgeted expenditures exceeded budgeted revenues. The fund balance of the School District was at a level that it would support a deficit budget. The Board has continued to focus on funding schools at the highest level possible in order to ensure that adequate resources are available to each school.

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund, which includes local, state and federal funds collected and disbursed for the purpose of operating the School District.

The School District's budget is based on its overall mission and incorporates site-based budgeting into the budget process to control total site budgets but provide flexibility for site management.

For the general fund, the actual revenues of \$99.2 million were over the final budgeted amount of \$97.7 million by \$1.5 million. This variance was largely due to state Quality Basic Education (QBE) revenues being over budget caused by an increase in the School District's increase in enrollment.

The actual expenditures of \$101.1 million were less than the final budgeted amount of \$102.0 million by \$0.9 million. This difference (actual vs. final budget) was mainly attributable to cost reduction measures enacted by management. General Fund revenues were less than expenditures by \$1.9 million. As mentioned earlier, this was intended as the Board passed a deficit budget for fiscal year 2017.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At fiscal year end June 30, 2017, the School District had \$168.3 million invested in capital assets, all in governmental activities. Table 4 reflects a summary of these balances net of accumulated depreciation. The School District has implemented a facilities plan that involves the construction and improvement of three high schools and four elementary schools, as well as necessary additions and improvements to facilities, including classroom wing additions and technology infrastructure. These capital expenditures are being funded by combined Educational Special Purpose Local Option Sales Tax (ESPLOST) revenues, General Obligation Bond proceeds, and state capital outlay funding. In September, 2005, the voters of Bulloch County approved early re-imposition of the Educational Special Purpose Local Option Sales Tax, to be collected between January 1, 2009 and December 31, 2013, to provide additional resources to complete this facilities plan. In March, 2009, the voters of Bulloch County approved an extension of the Educational Special Purpose Local Option Sales Tax, to be collected between January 1, 2014 and December 31, 2018, to provide additional resources to complete this facilities plan.

Special Item - During fiscal year 2017, the School District removed various equipment items from the capital assets listing at its carrying value. The items were either disposed of or removed from the capital asset listing due to a prior year correction. The net effect of this activity is reported as a Special Item on the Statement of Activities as a Loss on Disposal of Capital Assets in the amount of \$113.7 thousand.

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Table 4
Capital Assets
(Net of Depreciation)

	Governmental Activities		
	Fiscal Year 2017	Fiscal Year 2016	Net Change
Land	\$ 4,245,811	\$ 4,245,811	\$ -
Construction in Progress	1,195,034	312,620	882,414
Building and Improvements	153,167,892	155,154,376	(1,986,484)
Equipment	5,327,884	5,588,728	(260,844)
Land Improvements	4,365,178	4,441,507	(76,329)
	<u>\$ 168,301,799</u>	<u>\$ 169,743,042</u>	<u>\$ (1,441,243)</u>

Debt

In September, 2005, voters approved a 1% Education Special Purpose Local Option Sales Tax (ESPLOST) in conjunction with a \$44.3 million General Obligation Bond issuance in December 2007, for the purpose of building new schools and improvements throughout the School District. The ESPLOST collected between January 1, 2009, and December 31, 2013, is being used to retire the bonds. In addition, in March, 2009, the voters of Bulloch County approved an extension of the ESPLOST, in conjunction with \$53.9 million in General Obligation Bond issuance capacity, for the purpose of building new schools and improvements throughout the School District. The ESPLOST collected between January 1, 2014, and December 31, 2018, will be used to retire the bonds. In December 2009, \$23.5 million in General Obligation Bonds were issued against this bonding capacity and in October 2010, another \$13.7 million was issued. In January 2005, the Bulloch County Board of Education issued \$12.8 million in General Obligation Refunding Bonds to advance refund \$12.3 million of outstanding General Obligation Bonds, resulting in the present value economic gain of over one-half million dollars due to interest cost reduction. In November 2012, a series of three bonds were sold. The first series was issued for \$7.1 million for additional capital project initiatives. The second series was issued for \$0.95 million to pay the interest on the 2009 bonds. The third series was issued for \$5.7 million to refund the 2005 bonds, resulting in the present value economic gain of \$0.3 million due to interest cost reduction. During 2015, the School District issued debt in the amount of \$1.7 million for additional capital improvement in the School District. At fiscal year-end, June 30, 2017, the School District had \$19.3 million in bonds outstanding.

	2017	2016	Change
Bonds Payable	\$ <u>19,275,000</u>	\$ <u>30,645,000</u>	\$ <u>(11,370,000)</u>

At June 30, 2017, the School District's assigned bond rating was "A+" as determined by *Standard and Poor's*.

BULLOCH COUNTY BOARD OF EDUCATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Economic Outlook

The School District is not aware of any currently known facts, decisions, or conditions that are expected to have a significant effect on the financial position or results of operations during this fiscal year. The School District continues to be financially stable as the fund balance continues to exceed the state's benchmark. The School District did pass a budget in fiscal year 2017 that would methodically decrease the fund balance over a period of time. The purpose of which was to make additional resources available at the school site level with which they could enable our strategic initiatives. The School District believes that even with this intentional decline in fund balance, the School District will still remain strong and economically sound. The School District's third ESPLOST will be concluding in fiscal year 2019 and the voters passed the fourth ESPLOST on November 7, 2017. A portion of this ESPLOST will be utilized to reduce the burden on the general fund for items that are allowable under an ESPLOST. It has not been determined if the Board will issue bonds against this ESPLOST, but they could do so as early as spring 2018 in order to begin projects that were outlined by the ESPLOST IV community committee. If this is done, the general fund could see a more balanced budget for fiscal year 2019.

CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Troy A. Brown, CPA, Chief Financial Officer for the Bulloch County School System, 150 Williams Road, Suite A, Statesboro, Georgia 30458. You may also email your questions to Mr. Brown at tbrown@bullochschools.org.

BULLOCH COUNTY BOARD OF EDUCATION

BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF NET POSITION
JUNE 30, 2017

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 21,000,118.34
Receivables, Net	
Taxes	2,723,397.84
State Government	8,273,418.75
Federal Government	1,233,632.17
Other	58,683.33
Inventories	179,324.17
Capital Assets, Non-Depreciable	5,440,845.05
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>162,860,954.12</u>
 Total Assets	 <u>201,770,373.77</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	<u>24,513,399.00</u>
<u>LIABILITIES</u>	
Salaries and Benefits Payable	10,475,225.44
Interest Payable	120,766.67
Contracts Payable	35,700.54
Retainages Payable	109,744.40
Net Pension Liability	93,471,949.00
Long-Term Liabilities	
Due Within One Year	10,630,207.53
Due in More Than One Year	<u>9,105,207.53</u>
 Total Liabilities	 <u>123,948,801.11</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	<u>1,760,955.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	149,414,470.23
Restricted for	
Continuation of Federal Programs	453,153.42
Debt Service	4,780,709.49
Capital Projects	901,579.00
Continuation of State Programs	2,362.34
Unrestricted (Deficit)	<u>(54,978,257.82)</u>
 Total Net Position	 \$ <u><u>100,574,016.66</u></u>

BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2017

	EXPENSES	CHARGES FOR SERVICES
<u>GOVERNMENTAL ACTIVITIES</u>		
Instruction	\$ 68,079,334.03	\$ 1,262,580.95
Support Services		
Pupil Services	4,827,695.67	-
Improvement of Instructional Services	2,682,679.18	-
Educational Media Services	1,471,958.33	-
General Administration	441,584.45	-
School Administration	6,690,630.86	-
Business Administration	870,297.76	-
Maintenance and Operation of Plant	7,724,487.61	-
Student Transportation Services	6,743,374.85	-
Central Support Services	1,197,102.65	-
Other Support Services	378,375.46	-
Operations of Non-Instructional Services		
Food Services	6,101,196.12	736,782.06
Interest on Short-Term and Long-Term Debt	708,549.90	-
	\$ 107,917,266.87	\$ 1,999,363.01
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
For Debt Services		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Services		
Local Option Sales Tax		
Other Sales Tax		
Grants and Contributions not Restricted to Specific Programs		
Investment Earnings		
Miscellaneous		
Special Item		
Loss on Disposal of Capital Assets		
Total General Revenues and Special Item		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

EXHIBIT "B"

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
\$ 47,637,458.78	\$ 785,365.46	\$ (18,393,928.84)
1,277,562.08	-	(3,550,133.59)
1,322,662.93	-	(1,360,016.25)
1,274,526.00	6,852.00	(190,580.33)
1,605,677.22	4,417.74	1,168,510.51
2,574,939.22	10,187.84	(4,105,503.80)
-	721.26	(869,576.50)
3,158,269.73	8,745.32	(4,557,472.56)
1,534,728.27	-	(5,208,646.58)
7,348.65	11,630.37	(1,178,123.63)
69,623.67	14,695.74	(294,056.05)
4,971,716.56	58,963.27	(333,734.23)
-	413,663.78	(294,886.12)
<u>\$ 65,434,513.11</u>	<u>\$ 1,315,242.78</u>	<u>(39,168,147.97)</u>
		19,150,059.45
		1,232,379.01
		10,570,201.26
		10,571,306.15
		450,674.60
		778,320.00
		96,507.18
		905,926.80
		<u>(113,704.76)</u>
		<u>43,641,669.69</u>
		4,473,521.72
		<u>96,100,494.94</u>
		<u>\$ 100,574,016.66</u>

BULLOCH COUNTY BOARD OF EDUCATION
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2017

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 16,398,248.65	\$ 689,990.14	\$ 3,911,879.55	\$ 21,000,118.34
Receivables, Net				
Taxes	1,792,484.56	-	930,913.28	2,723,397.84
State Government	7,371,839.75	901,579.00	-	8,273,418.75
Federal Government	1,233,632.17	-	-	1,233,632.17
Inventories	179,324.17	-	-	179,324.17
	<u>16,398,248.65</u>	<u>689,990.14</u>	<u>3,911,879.55</u>	<u>21,000,118.34</u>
Total Assets	<u>\$ 26,975,529.30</u>	<u>\$ 1,591,569.14</u>	<u>\$ 4,842,792.83</u>	<u>\$ 33,409,891.27</u>
<u>LIABILITIES</u>				
Salaries and Benefits Payable	\$ 10,475,225.44	-	-	\$ 10,475,225.44
Contracts Payable	-	35,700.54	-	35,700.54
Retainages Payable	-	109,744.40	-	109,744.40
Deposits and Unearned Revenue	-	901,579.00	-	901,579.00
	<u>10,475,225.44</u>	<u>1,047,023.94</u>	<u>-</u>	<u>11,522,249.38</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	452,685.26	-	18,239.07	470,924.33
	<u>452,685.26</u>	<u>-</u>	<u>18,239.07</u>	<u>470,924.33</u>
<u>FUND BALANCES</u>				
Nonspendable	179,324.17	-	-	179,324.17
Restricted	276,191.59	544,545.20	4,824,553.76	5,645,290.55
Assigned	796,563.95	-	-	796,563.95
Unassigned	14,795,538.89	-	-	14,795,538.89
	<u>16,047,618.60</u>	<u>544,545.20</u>	<u>4,824,553.76</u>	<u>21,416,717.56</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 26,975,529.30</u>	<u>\$ 1,591,569.14</u>	<u>\$ 4,842,792.83</u>	<u>\$ 33,409,891.27</u>

BULLOCH COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
JUNE 30, 2017

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C") \$ 21,416,717.56

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Land	\$ 4,245,811.46	
Construction in progress	1,195,033.59	
Buildings and improvements	182,155,494.72	
Accumulated depreciation on buildings and improvements	(28,987,603.07)	
Equipment	18,338,841.42	
Accumulated depreciation on equipment	(13,010,957.18)	
Land improvements	5,410,200.97	
Accumulated depreciation on land improvements	<u>(1,045,022.74)</u>	168,301,799.17

Georgia State Financing and Investment Commission grants that are not available to pay current period expenditures are deferred in the funds. 901,579.00

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net pension liability (93,471,949.00)

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds. 22,752,444.00

Taxes that are not available to pay for current period expenditures are deferred in the funds. 470,924.33

Qualified School Construction Bond interest subsidy was not earned in the current period and therefore not reported as a receivable on the governmental funds statements. 58,683.33

Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.

Bonds payable	\$ (19,275,000.00)	
Accrued interest payable	(120,766.67)	
Unamortized bond premiums	<u>(460,415.06)</u>	<u>(19,856,181.73)</u>

Net position of governmental activities (Exhibit "A") \$ 100,574,016.66

BULLOCH COUNTY BOARD OF EDUCATION
 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 GOVERNMENTAL FUNDS
 YEAR ENDED JUNE 30, 2017

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	\$ 19,096,643.35	\$ -	\$ 1,232,818.47	\$ 20,329,461.82
Sales Taxes	11,004,297.01	-	10,587,885.00	21,592,182.01
State Funds	54,768,965.57	-	-	54,768,965.57
Federal Funds	11,355,563.54	-	-	11,355,563.54
Charges for Services	1,999,363.01	-	-	1,999,363.01
Investment Earnings	71,038.69	299.82	25,168.67	96,507.18
Miscellaneous	905,926.80	-	413,663.78	1,319,590.58
Total Revenues	99,201,797.97	299.82	12,259,535.92	111,461,633.71
EXPENDITURES				
Current				
Instruction	63,346,191.45	-	-	63,346,191.45
Support Services				
Pupil Services	4,725,081.67	-	-	4,725,081.67
Improvement of Instructional Services	2,619,867.18	-	-	2,619,867.18
Educational Media Services	1,390,977.86	-	-	1,390,977.86
General Administration	407,978.23	-	-	407,978.23
School Administration	6,480,185.99	-	-	6,480,185.99
Business Administration	852,033.46	6,380.00	-	858,413.46
Maintenance and Operation of Plant	7,720,329.42	31,337.83	-	7,751,667.25
Student Transportation Services	6,411,135.46	-	-	6,411,135.46
Central Support Services	1,175,062.55	8,258.00	-	1,183,320.55
Other Support Services	250,837.10	-	-	250,837.10
Food Services Operation	5,745,617.36	-	-	5,745,617.36
Capital Outlay	-	2,351,635.10	-	2,351,635.10
Debt Services				
Principal	-	-	11,370,000.00	11,370,000.00
Interest	-	-	1,132,703.50	1,132,703.50
Total Expenditures	101,125,297.73	2,397,610.93	12,502,703.50	116,025,612.16
Revenues (under) Expenditures	(1,923,499.76)	(2,397,311.11)	(243,167.58)	(4,563,978.45)
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	166,044.85	166,044.85
Transfers Out	(166,044.85)	-	-	(166,044.85)
Total Other Financing Sources (Uses)	(166,044.85)	-	166,044.85	-
Net Change in Fund Balances	(2,089,544.61)	(2,397,311.11)	(77,122.73)	(4,563,978.45)
Fund Balances - Beginning	18,137,163.21	2,941,856.31	4,901,676.49	25,980,696.01
Fund Balances - Ending	\$ 16,047,618.60	\$ 544,545.20	\$ 4,824,553.76	\$ 21,416,717.56

BULLOCH COUNTY BOARD OF EDUCATION
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
JUNE 30, 2017

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ (4,563,978.45)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$	3,102,244.05	
Depreciation expense - Buildings and Improvements		(3,256,935.77)	
Depreciation expense - Equipment		(1,096,518.24)	
Depreciation expense - Land Improvements		<u>(76,328.35)</u>	(1,327,538.31)

Georgia State Financing and Investment Commission grants that are not available to pay current period expenditures are deferred in the funds. 901,579.00

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position. (113,704.76)

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. 52,976.64

Qualified School Construction Bond interest subsidy recorded as revenue in the Statement of Activities that does not provide current financial resources is not reported as revenue on the governmental funds statements. (15,330.59)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

Amortization of deferred charge on refunding of bonds	\$	(47,428.00)	
Bond principal retirements		11,370,000.00	
Amortization of bond premiums		<u>415,144.94</u>	11,737,716.94

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.

Pension expense			(2,269,966.00)
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Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds			<u>71,767.25</u>
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Change in net position of governmental activities (Exhibit "B") \$ 4,473,521.72

BULLOCH COUNTY BOARD OF EDUCATION
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2017

EXHIBIT "G"

	<u>AGENCY FUNDS</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ <u>344,186.50</u>
<u>LIABILITIES</u>	
Funds Held for Others	\$ <u>344,186.50</u>

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NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The Bulloch County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

GOVERNMENT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The School District had no funds reported as nonmajor funds.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (property and sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are

recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*. This statement requires governments that enter into tax abatement agreements to disclose the following information; (1) brief descriptive information, such as the tax being abated, the authority under which tax abatements are provided, eligibility criteria, the mechanism by which taxes are abated, provisions for recapturing abated taxes, and the types of commitments made by tax abatement recipients; (2) the gross dollar amount of taxes abated during the period; and (3) commitments made by a government, other than to abate taxes, as part of a tax abatement agreement. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 80, *Blending Requirements for Certain Component Units – an amendment of GASB Statement No. 14*. This statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, *Determining Whether Certain Organization Are Component Units*. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68 and No. 73*. This statement addresses certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The adoption of this statement does not have a significant impact on the School District's financial statements.

CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 5,000.00	60 years
Buildings and Improvements	\$ 5,000.00	10 to 60 years
Equipment	\$ 5,000.00	5 to 12 years
Intangible Assets	\$ 50,000.00	10 years

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPERTY TAXES

The Bulloch County Board of Commissioners adopted the property tax levy for the 2016 tax digest year (calendar year) on August 23, 2016 (levy date) based on property values as of January 1, 2016. Taxes were due on December 1, 2016 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2016 tax digest are reported as revenue in the governmental funds for fiscal year 2017. The Bulloch County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2017, for maintenance and operations amounted to \$19,096,643.35 and for school bonds amounted to \$1,232,818.47.

Tax millage rates levied for the 2016 tax year (calendar year) for the School District were as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	9.804 mills
School Bonds	<u>0.450</u> mills
	<u><u>10.254</u></u> mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, which are included in property taxes as shown above, amounted to \$1,516,960.36 during fiscal year ended June 30, 2017.

SALES TAXES

Local Option Sales Tax revenue, at the fund reporting level, during the fiscal year amounted to \$10,571,306.15 and was recorded in the general fund. Local Option Sales Tax is to be used for the maintenance and operation of the School District.

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$10,570,201.26 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years. The most recent authorization for ESPLOST expires December 31, 2018.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, the homeless education fund, the banquet fund, and various other miscellaneous funds, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School

District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND CASH EQUIVALENTS

COLLATERALIZATION OF DEPOSITS

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2017, School District had deposits with a carrying amount of \$8,748,394.10, and a bank balance of \$11,271,998.38. The bank balances insured by Federal depository insurance were \$1,739,797.27 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$317,810.38.

BULLOCH COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "H"

At June 30, 2017, \$9,214,390.73 of the School District's bank balance was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$	-
Uninsured with collateral held by the pledging financial institution		-
Uninsured with collateral held by the pledging financial institution's trust department or agent but not in the School District's name		<u>9,214,390.73</u>
Total	\$	<u><u>9,214,390.73</u></u>

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Statement of Net Position		
Cash and cash equivalents	\$	21,000,118.34
Statement of Fiduciary Net Position		
Cash and cash equivalents		<u>344,186.50</u>
Total cash and cash equivalents		21,344,304.84
Less:		
Investment pools reported as cash and cash equivalents		
Georgia Fund 1		<u>12,595,910.74</u>
Total carrying value of deposits - June 30, 2017	\$	<u><u>8,748,394.10</u></u>

CATEGORIZATION OF CASH EQUIVALENTS

The School District reported cash equivalents of \$12,595,910.74 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2017, was 56 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

BULLOCH COUNTY BOARD OF EDUCATION
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2017

EXHIBIT "H"

NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2016	Increases	Decreases	Balances June 30, 2017
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 4,245,811.46	\$ -	\$ -	\$ 4,245,811.46
Construction in Progress	312,620.16	882,413.43	-	1,195,033.59
Total Capital Assets Not Being Depreciated	4,558,431.62	882,413.43	-	5,440,845.05
Capital Assets Being Depreciated				
Buildings and Improvements	180,885,043.29	1,270,451.43	-	182,155,494.72
Equipment	17,934,639.60	949,379.19	545,177.37	18,338,841.42
Land Improvements	5,410,200.97	-	-	5,410,200.97
Less Accumulated Depreciation for:				
Buildings and Improvements	25,730,667.30	3,256,935.77	-	28,987,603.07
Equipment	12,345,911.55	1,096,518.24	431,472.61	13,010,957.18
Land Improvements	968,694.39	76,328.35	-	1,045,022.74
Total Capital Assets, Being Depreciated, Net	165,184,610.62	(2,209,951.74)	113,704.76	162,860,954.12
Governmental Activity Capital Assets - Net	\$ 169,743,042.24	\$ (1,327,538.31)	\$ 113,704.76	\$ 168,301,799.17

Current year depreciation expense by function is as follows:

Instruction		\$ 3,182,554.54
Support Services		
Educational Media Services	\$ 28,722.10	
General Administration	18,536.05	
School Administration	43,023.86	
Business Administration	2,859.69	
Maintenance and Operation of Plant	39,295.81	
Student Transportation Services	755,335.90	
Central Support Services	49,001.11	
Other Support Services	61,998.14	998,772.66
Food Services		248,455.16
		\$ 4,429,782.36

NOTE 6: INTERFUND TRANSFERS

INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2017, consisted of the following:

<u>Transfers to</u>	<u>Transfers From</u> <u>General Fund</u>
Debt service fund	\$ <u><u>166,044.85</u></u>

The transfer of \$166,044.85 from the general fund to the debt service fund was made for the purpose of funding a deficit in a debt service fund associated with the debt service of the Series 2012A bond issue. All of the bonds in this series were retired during the fiscal year.

NOTE 7: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities, were as follows:

	<u>Governmental Activities</u>				
	<u>Balance</u> <u>July 1, 2016</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2017</u>	<u>Due Within One</u> <u>Year</u>
General Obligation (G.O.) Bonds	\$ 16,940,000.00	\$ -	\$ 8,165,000.00	\$ 8,775,000.00	\$ 5,400,000.00
Unamortized Bond Premiums	875,560.00	-	415,144.94	460,415.06	230,207.53
Qualified School Construction Bonds	13,705,000.00	-	3,205,000.00	10,500,000.00	5,000,000.00
	<u>\$ 31,520,560.00</u>	<u>\$ -</u>	<u>\$ 11,785,144.94</u>	<u>\$ 19,735,415.06</u>	<u>\$ 10,630,207.53</u>

GENERAL OBLIGATION DEBT OUTSTANDING

The School District's bonded debt consists of various issues of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved property and sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

Of the total amount originally authorized, \$6,515,000.00 remains unissued. General obligation bonds currently outstanding are as follows:

<u>Description</u>	<u>Interest Rates</u>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Amount Issued</u>	<u>Amount</u> <u>Outstanding</u>
General Government - Series 2009	3.00% - 5.00%	12/2/2009	5/1/2019	\$ 23,525,000.00	\$ 7,525,000.00
General Government - Series 2015	1.52%	5/14/2015	5/1/2019	<u>1,725,000.00</u>	<u>1,250,000.00</u>
				<u>\$ 25,250,000.00</u>	<u>\$ 8,775,000.00</u>

BULLOCH COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "H"

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond
	Principal	Interest	Premium
2018	\$ 5,400,000.00	\$ 372,500.00	\$ 230,207.53
2019	3,375,000.00	129,600.00	230,207.53
Total Principal and Interest	<u>8,775,000.00</u>	<u>\$ 502,100.00</u>	<u>\$ 460,415.06</u>

QUALIFIED SCHOOL CONSTRUCTION BONDS (QSCB)

Section 1521 of the American Recovery and Reinvestment Act (ARRA) of 2009 provides for a source of capital at no or at nominal interest rates for costs incurred by School Districts in connection with the construction, rehabilitation or repair of a public school facility or for the acquisition of land where a school will be built. Investors receive Federal income tax credits at prescribed tax credit rates in lieu of interest, which essentially allows School Districts to borrow without incurring interest costs.

When the stated interest rate on the QSCB results in interest payments that exceed the supplemental interest payments discussed in the preceding paragraph, the School District may apply for a direct cash subsidy payment from the U.S. Treasury which is intended to reduce the stated interest rate to a nominal percentage. To qualify for this subsidy the School District is required to periodically file appropriate documents with the Internal Revenue Service. These subsidy payments do not include the amount of any supplemental interest paid on a QSCB. The interest subsidy received by the School District in fiscal year 2017 was \$413,663.78, which funded all but \$30,419.72 of interest expense due on the QSCB.

Debt currently outstanding under Qualified School Construction Bonds is as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
2010 QCSB Series	2.87 - 3.52%	10/26/2010	5/1/2019	\$ <u>13,705,000.00</u>	\$ <u>10,500,000.00</u>

The following is a schedule of total Qualified School Construction Bond payments:

Fiscal Year Ended June 30:	Principal	Interest
2018	\$ 5,000,000.00	\$ 352,100.00
2019	<u>5,500,000.00</u>	<u>193,600.00</u>
Total Principal and Interest	<u>\$ 10,500,000.00</u>	<u>\$ 545,700.00</u>

NOTE 8: RISK MANAGEMENT

INSURANCE

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

UNEMPLOYMENT COMPENSATION

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2016	\$ -	\$ -	\$ -	\$ -
2017	\$ -	\$ 263.00	\$ 263.00	\$ -

SURETY BOND

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 500,000.00

NOTE 9: FUND BALANCE CLASSIFICATION DETAILS

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2017:

Nonspendable		
Inventories		\$ 179,324.17
Restricted		
Continuation of Federal programs	\$ 273,829.25	
Continuation of state programs	2,362.34	
Capital projects	544,545.20	
Debt service	<u>4,824,553.76</u>	5,645,290.55
Assigned		
School activity accounts	\$ 700,143.84	
Banquet fund	17,710.47	
Quest study trips	13,653.63	
Rental facilities	<u>65,056.01</u>	796,563.95
Unassigned		<u>14,795,538.89</u>
Fund Balance, June 30, 2017		<u>\$ 21,416,717.56</u>

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year-end of not less than 8% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with O.C.G.A. §20-2-167(a)5. If the unassigned fund balance at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

NOTE 10: BROADBAND SPECTRUM LEASE

Effective January 28, 2011, the School District entered into a thirty-year lease agreement with Broadband South, LLC for the lease of excess spectrum capacity on Education Broadband Service licenses currently held by School District. These licenses were granted to the School District by the Federal Communications Commission. The lease agreement requires monthly lease payments over the term of the lease, of which \$10,252.00 was recognized during fiscal year 2017 as a general revenue on the Statement of Activities.

NOTE 11: SIGNIFICANT COMMITMENTS

COMMITMENTS UNDER CONSTRUCTION CONTRACTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2017:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2017 (2)
Portal Middle High School	\$ <u>68,070.35</u>	\$ <u>1,159,333.05</u>

- (1) The amounts described are not reflected in the basic financial statements.
- (2) Payments include contracts and retainages payable at year-end.

OPERATING LEASES

The School District leases digital copiers, service, and supplies under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating lease totaled \$100,206.84 for governmental activities for the year ended June 30, 2017. The following future minimum lease payments were required under operating leases at June 30, 2017:

Year Ending	Governmental Funds
2018	\$ <u>33,402.28</u>

NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

LITIGATION

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to have a material adverse effect on the financial condition of the School District.

NOTE 13: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-Employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). Additional information about the School OPEB Fund is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This report can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012 pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2017:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2016 – June 30, 2017	\$945.00 per member per month
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For non-certificated school personnel:

July 1, 2016 – December 31, 2016	\$746.20 per member per month
January 1, 2017 – June 30, 2017	\$846.20 per member per month

No additional contribution was required by the Board for fiscal year 2017 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2017	100%	\$ 12,054,342.99
2016	100%	\$ 10,865,582.49
2015	100%	\$ 9,908,249.39

NOTE 14: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2017. The School District's contractually required contribution rate for the year ended June 30, 2017 was 14.27% of annual School District payroll, of which 14.15% of payroll was required from the School District and 0.12% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$7,595,232.00 and \$67,386.68 from the School District and the State, respectively.

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$223,488.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the School District reported a liability of \$93,471,949.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 93,471,949.00
State of Georgia's proportionate share of the net pension liability associated with the School District	<u>1,114,699.00</u>
Total	<u>\$ 94,586,648.00</u>

The net pension liability for TRS was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2016.

At June 30, 2016, the School District's TRS proportion was 0.453063%, which was an increase of 0.009511% from its proportion measured as of June 30, 2015.

At June 30, 2017, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$1,627,477.00.

BULLOCH COUNTY BOARD OF EDUCATION
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "H"

The PSERS net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2016.

For the year ended June 30, 2017, the School District recognized pension expense of \$9,973,459.00 for TRS and \$266,804.00 for PSERS and revenue of \$112,375.00 for TRS and \$266,804.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,392,480.00	\$ 462,219.00
Changes of assumptions	2,422,664.00	-
Net difference between projected and actual earnings on pension plan investments	11,824,586.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	1,278,437.00	1,298,736.00
School District contributions subsequent to the measurement date	7,595,232.00	-
Total	\$ 24,513,399.00	\$ 1,760,955.00

The School District contributions subsequent to the measurement date of \$7,595,232.00 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2018	\$ 1,671,510.00
2019	\$ 1,671,506.00
2020	\$ 6,718,987.00
2021	\$ 4,852,663.00
2022	\$ 242,546.00

Actuarial assumptions: The total pension liability as of June 30, 2016 was determined by an actuarial valuation as of June 30, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% - 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 - June 30, 2014.

Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 - June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50%)
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

* Rates shown are net of the 2.75% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate: The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 145,490,241.00	\$ 93,471,949.00	\$ 50,643,459.00

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publically available at www.trsga.com/publications and <http://www.ers.ga.gov/formspubs/formspubs.html>.

NOTE 15: SPECIAL ITEM

During fiscal year 2017, the School District removed various equipment items from the capital assets listing at carrying value. The items were either disposed of or removed from the capital asset listing due to corrections. The net effect of this activity is reported as a Special Item on the Statement of Activities as a Loss on Disposal of Capital Assets in the amount of \$113,704.76.

NOTE 16: SUBSEQUENT EVENTS

On November 7, 2017, the voters of Bulloch County authorized the School District to issue General Obligation Bonds in the amount of \$40,000,000.00 and the continuation of a 1% sales tax to be used for capital improvement.

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BULLOCH COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 TEACHERS RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "1"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.453063%	\$ 93,471,949.00	\$ 1,114,699.00	\$ 94,586,648.00	\$ 50,332,515.95	185.71%	76.06%
2016	0.443552%	\$ 67,526,388.00	\$ 853,610.00	\$ 68,379,998.00	\$ 47,412,068.00	142.42%	81.44%
2015	0.453694%	\$ 57,318,253.00	\$ 702,306.00	\$ 58,020,559.00	\$ 46,852,899.00	122.34%	84.03%

BULLOCH COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "2"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.00%	\$ -	\$ 1,627,477.00	\$ 1,627,477.00	\$ 3,745,728.74	N/A	81.00%
2016	0.00%	\$ -	\$ 1,050,702.00	\$ 1,050,702.00	\$ 3,662,869.64	N/A	87.00%
2015	0.00%	\$ -	\$ 931,547.00	\$ 931,547.00	\$ 3,707,949.11	N/A	88.29%

BULLOCH COUNTY BOARD OF EDUCATION
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 TEACHERS RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "3"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered-employee payroll
2017	\$ 7,595,232.00	\$ 7,595,232.00	\$ -	\$ 53,674,581.97	14.15%
2016	\$ 7,095,807.00	\$ 7,095,807.00	\$ -	\$ 50,332,515.95	14.10%
2015 (1)	\$ 6,232,671.94	\$ 6,232,671.94	\$ -	\$ 47,412,068.00	13.15%
2014 (1)	\$ 5,752,746.89	\$ 5,752,746.89	\$ -	\$ 46,852,899.00	12.28%
2013 (1)	\$ 5,323,682.83	\$ 5,323,682.83	\$ -	\$ 46,658,044.00	11.41%
2012 (1)	\$ 4,785,105.27	\$ 4,785,105.27	\$ -	\$ 46,547,714.00	10.28%
2011 (1)	\$ 4,881,886.88	\$ 4,881,886.88	\$ -	\$ 47,489,173.00	10.28%
2010 (1)	\$ 4,740,702.98	\$ 4,740,702.98	\$ -	\$ 48,672,515.00	9.74%
2009 (1)	\$ 4,516,641.03	\$ 4,516,641.03	\$ -	\$ 48,670,700.00	9.28%
2008 (1)	\$ 4,316,137.00	\$ 4,316,137.00	\$ -	\$ 46,510,097.00	9.28%

(1) These amounts include contributions paid on the School District's behalf by Georgia Department of Education.

Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP 2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

Public School Employees Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP 2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

BULLOCH COUNTY BOARD OF EDUCATION
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2017

SCHEDULE "5"

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL (1)	FINAL (1)		
REVENUES				
Property Taxes	\$ 19,444,852.00	\$ 19,444,852.00	\$ 19,096,643.35	\$ (348,208.65)
Sales Taxes	11,173,119.00	11,173,119.00	11,004,297.01	(168,821.99)
State Funds	52,582,972.00	52,639,213.87	54,768,965.57	2,129,751.70
Federal Funds	10,318,572.00	12,556,275.00	11,355,563.54	(1,200,711.46)
Charges for Services	809,570.00	809,570.00	1,999,363.01	1,189,793.01
Investment Earnings	8,165.00	8,165.00	71,038.69	62,873.69
Miscellaneous	1,052,700.00	1,062,998.57	905,926.80	(157,071.77)
Total Revenues	95,389,950.00	97,694,193.44	99,201,797.97	1,507,604.53
EXPENDITURES				
Current				
Instruction	62,761,558.43	64,268,422.27	63,346,191.45	922,230.82
Support Services				
Pupil Services	4,299,686.49	4,747,945.48	4,725,081.67	22,863.81
Improvement of Instructional Services	2,568,557.82	3,084,802.83	2,619,867.18	464,935.65
Educational Media Services	1,343,210.38	1,374,425.30	1,390,977.86	(16,552.56)
General Administration	448,349.70	558,745.97	407,978.23	150,767.74
School Administration	5,880,100.02	5,833,239.53	6,480,185.99	(646,946.46)
Business Administration	889,636.62	889,636.62	852,033.46	37,603.16
Maintenance and Operation of Plant	7,635,131.35	7,646,196.80	7,720,329.42	(74,132.62)
Student Transportation Services	6,275,816.62	6,222,652.82	6,411,135.46	(188,482.64)
Central Support Services	1,281,922.35	1,251,158.47	1,175,062.55	76,095.92
Other Support Services	288,699.53	317,732.54	250,837.10	66,895.44
Food Services Operation	5,771,502.26	5,771,502.26	5,745,617.36	25,884.90
Total Expenditures	99,444,171.57	101,966,460.89	101,125,297.73	841,163.16
Excess of Revenues over (under) Expenditures	(4,054,221.57)	(4,272,267.45)	(1,923,499.76)	2,348,767.69
OTHER FINANCING SOURCES (USES)				
Transfers In	248,405.00	248,405.00	-	(248,405.00)
Transfers Out	(248,405.00)	(248,405.00)	(166,044.85)	82,360.15
Total Other Financing Sources (Uses)	-	-	(166,044.85)	(166,044.85)
Net Change in Fund Balances	(4,054,221.57)	(4,272,267.45)	(2,089,544.61)	2,182,722.84
Fund Balances - Beginning	16,696,503.86	18,131,627.60	18,137,163.21	5,535.61
Adjustments	-	1,762,927.61	-	(1,762,927.61)
Fund Balances - Ending	\$ 12,642,282.29	\$ 15,622,287.76	\$ 16,047,618.60	\$ 425,330.84

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the following funds.

The actual revenues and expenditures of these funds are as follows:

	Revenues	Expenditures
Principals Accounts	\$ 1,357,147.38	\$ 1,375,024.69
Homeless Education	19,332.27	19,332.27
Banquet Fund	16,946.60	15,493.09
Various Other Miscellaneous Funds	19,822.50	16,919.82
	\$ 1,413,248.75	\$ 1,426,769.87

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

BULLOCH COUNTY BOARD OF EDUCATION
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
 YEAR ENDED JUNE 30, 2017

SCHEDULE "6"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	17175GA324N1099	\$ 1,203,430.48
National School Lunch Program	10.555	17175GA324N1100	4,645,615.42
Total U. S. Department of Agriculture			5,849,045.90
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A150073	425,217.00
Grants to States	84.027	H027A160073	1,451,243.61
Preschool Grants	84.173	H173A160081	49,498.23
Total Special Education Cluster			1,925,958.84
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A160010	115,005.80
Education for Homeless Children and Youth	84.196	S196A160011	19,332.27
English Language Acquisition Grants	84.365	S365A150010	7,142.00
English Language Acquisition Grants	84.365	S365A160010	20,651.88
Improving Teacher Quality State Grants	84.367	S367A150001	148,581.00
Improving Teacher Quality State Grants	84.367	S367A160001	257,702.45
Migrant Education - State Grant Program	84.011	S011A150011	12,913.00
Migrant Education - State Grant Program	84.011	S011A160011	72,175.25
Title I Grants to Local Educational Agencies	84.010	S010A150010	181,477.00
Title I Grants to Local Educational Agencies	84.010	S010A160010	3,159,057.53
Twenty-First Century Community Learning Centers	84.287	S287C150010	271,041.70
Twenty-First Century Community Learning Centers	84.287	S287C160010	274,475.57
Total Other Programs			4,539,555.45
Total U. S. Department of Education			6,465,514.29
Defense, U. S. Department of			
Direct			
Department of the Army			
R.O.T.C. Program			151,288.93
Total Expenditures of Federal Awards			\$ 12,465,849.12

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Bulloch County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net assets of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF STATE REVENUE
YEAR ENDED JUNE 30, 2017

SCHEDULE "7"

<u>AGENCY/FUNDING</u>	<u>GOVERNMENTAL FUND TYPE</u>
	<u>GENERAL FUND</u>
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 1,695,284.27
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	1,898,847.00
Kindergarten Program - Early Intervention Program	2,263,804.00
Primary Grades (1-3) Program	4,806,384.00
Primary Grades - Early Intervention (1-3) Program	5,059,220.00
Upper Elementary Grades (4-5) Program	2,062,220.00
Upper Elementary Grades - Early Intervention (4-5) Program	3,601,687.00
Middle School (6-8) Program	5,967,780.00
High School General Education (9-12) Program	5,153,630.00
Vocational Laboratory (9-12) Program	1,542,835.00
Students with Disabilities	8,192,494.00
Gifted Student - Category VI	1,523,340.00
Remedial Education Program	229,293.00
Alternative Education Program	426,865.00
English Speakers of Other Languages (ESOL)	335,682.00
Media Center Program	1,082,145.00
20 Days Additional Instruction	326,401.00
Staff and Professional Development	205,331.00
Principal Staff and Professional Development	3,829.00
Indirect Cost	
Central Administration	1,232,887.00
School Administration	2,185,315.00
Facility Maintenance and Operations	2,561,741.00
Mid-term Adjustment Hold-Harmless	255,894.00
Amended Formula Adjustment	(1,041,665.00)
Categorical Grants	
Pupil Transportation	
Regular	1,257,543.00
Nursing Services	199,227.00
Vocational Supervisors	26,612.00
Education Equalization Funding Grant	778,320.00
Other State Programs	
Food Services	135,818.00
Math and Science Supplements	79,830.62
Preschool Disability Services	268,819.00
Teacher of the Year	507.25
Teachers Retirement	67,386.68
Vocational Education	111,257.00
Office of the State Treasurer	
Public School Employees Retirement	223,488.00
CONTRACT	
Human Resources, Georgia Department of	
Family Connection	<u>48,913.75</u>
	 \$ <u><u>54,768,965.57</u></u>

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BULLOCH COUNTY BOARD OF EDUCATION
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
 YEAR ENDED JUNE 30, 2017

SCHEDULE "8"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
<p>For the purpose of acquiring, constructing, and equipping (i) new facilities for Julia Bryant, Sallie Zetterower, and Mattie Lively Elementary Schools, (ii) new classroom facilities for Langston Chapel Elementary, Mill Creek Elementary, Portal Elementary, and William James Middle Schools, (iii) new athletic facilities for Statesboro High School, Southeast Bulloch High School, William James Middle School, Southeast Bulloch Middle, and Langston Chapel Middle School, (iv) a new gymnasium, athletic facilities, and other improvements for Portal Middle and High School, and (v) real and personal property, site improvements, renovations and improvements to facilities, and technology upgrades throughout the Bulloch County School System.</p>	\$ 80,000,000.00	\$ 65,650,000.00	\$ 3,101,650.65	\$ 61,884,529.98	\$ -	\$ -	December 31, 2018

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the project. Includes all cost from project inception to completion.

(3) The voters of Bulloch County approved the imposition of a 1% sales tax to fund the above project. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the project.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

February 22, 2018

The Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Bulloch County Board of Education

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bulloch County Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated February 22, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* as item FS 2017-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

School District's Response to Findings

The School District's response to the finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink that reads "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

February 22, 2018

The Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
Bulloch County Board of Education

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

Report on Compliance for Each Major Federal Program

We have audited the Bulloch County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

BULLOCH COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

BULLOCH COUNTY BOARD OF EDUCATION
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 YEAR ENDED JUNE 30, 2017

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
 Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:

- Material weakness identified? No
- Significant deficiency identified? Yes

Noncompliance material to financial statements noted: No

Federal Awards

Internal Control over major programs:

- Material weakness identified? No
- Significant deficiency identified? None Reported

Type of auditor's report issued on compliance for major programs:
 All major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

Identification of major programs:

<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? Yes

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2017-001	<u>Maintenance of Capital Assets</u>
Control Category:	Capital Assets
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None

Description:

The School District did not adequately maintain capital assets inventory records.

Criteria:

Chapter 37 *Implementing a Capital Assets Management System* of the Financial Management for Georgia Local Units of Administration indicates that School Districts must establish capital asset policies, define system requirements, implement a capital asset system, and maintain capital asset inventory reports.

Condition:

A review of the capital assets records revealed the following exceptions:

- Three buildings on the capital asset listing were depreciated incorrectly, resulting in an overstatement of capital assets and understatement of expense in the amount of \$613,823.40.
- Five capital outlay projects were not recorded in the capital assets records or capitalized, resulting in an understatement of building and improvements and construction in progress of \$1,202,518.68 and \$35,700.54 respectively, and an overstatement of expense in the amount of \$1,238,219.22.
- Three equipment items were not recorded in the capital asset records, resulting in an understatement of capital assets and an overstatement of expense in the amount of \$21,200.42.

Adjustments were proposed by the auditor and accepted by the School District to correct these misstatements.

Cause:

In discussing these deficiencies with School District management, they indicated that they failed to properly maintain capital asset records in accordance with the School District's approved capital assets policy and requirements set forth in Chapter 37 *Implementing a Capital Asset Management System* of Financial Management for Georgia Local Units of Administration.

Effect or Potential Effect:

The failure of the School District to maintain complete and accurate capital asset records can lead to inaccurate internal and external reporting, as well as noncompliance with generally accepted accounting principles.

Recommendation:

The School District's management should review the capital asset records and make appropriate adjustments to ensure that the capital assets are properly maintained and reported according to the School District's approved capital asset policy.

Views of Responsible Officials:

We concur with this finding.

BULLOCH COUNTY BOARD OF EDUCATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION V

MANAGEMENT'S CORRECTIVE ACTION

BULLOCH COUNTY BOARD OF EDUCATION
AUDITEE'S RESPONSE
SCHEDULE OF MANAGEMENT'S CORRECTIVE ACTION
YEAR ENDED JUNE 30, 2017

CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2017-001	<u>Maintenance of Capital Assets</u>
Control Category:	Capital Assets
Internal Control Impact:	Significant Deficiency
Compliance Impact:	None
Repeat of Prior Year Finding:	None

The School District did not adequately maintain capital assets inventory records.

Corrective Action Plans:

- There were three buildings on which the prior accumulated depreciation was incorrect. On one of the assets, the accumulated depreciation was incorrect beginning in fiscal year 2010. Management has identified the root cause of the error and has taken steps to minimize or eliminate this omission from occurring in the future.
- Management has made changes to the Capitalization Policy in order to clarify the process of adding component units to a building and how to capitalize and depreciate such assets.
- Management has changed the process by which it identifies and captures new capital assets. This should minimize the exposure of failing to record new capital assets.

Estimated Completion Date: June 30, 2018

Contact Person: Troy Brown, CPA
Title: Chief Financial Officer
Telephone: (912) 212-8541
Email: tbrown@bullochschools.org

CORRECTIVE ACTION PLANS - FEDERAL AWARD FINDINGS

No matters were reported.